Summary of Regional Infrastructure: Ports and Harbors

Zenkichi Wada

In June 1987, the Fourth National Comprehensive Planning Conference of Japan (FNCPCJ) was held. In the conference, the concept of capital construction investment (domestic capital investment) was enlarged in the following three main aspects:

1. The formation of the public fixed capital: investment made by the government (including the state or local public organizations and so on); housing investment (exclusive of houses for sale) made by public bodies such as the real estate corporation; equipment investment made by public enterprises (like the postal service and the power industry)

2. Nongovernmental investment in public utilities including water supply and sewer facilities, roads, education, welfare services, further development of the city proper, basic agriculture, and so on

3. Investment in public utilities (utilities whose activities are restricted by the government) is the investment made in power and gas services, privately run railways, civil aviation, buses, taxis, water and land transportation, communication facilities, and so on

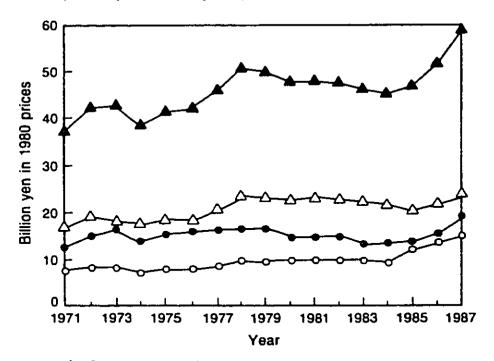
FNCPCJ has anticipated, on the premise of putting domestic needs first and maintaining moderate development, that the total sum of domestic capital investment in the scheduled time (1986-2000) is about 1,000 billion Japanese yen (Table 6.1). The amount of capital construction investment can be calculated according to Figure 6.1; thus the total investment in 1987 is 59 billion yen. In capital investment, the most important public investment is almost equal to the compensation made by the formation of public capital for land occupation. Figure 6.2 shows the percentage of public investment in various trades. As the result of the construction, the agreement on public investment has been worked out. It determines that the amount of public investment during the scheduled time (1991-2000) is about 430 billion yen. The figure is obtained by supposing that the average increase rate of public funds is 6.3 percent, which is in keeping with the whole target set in FNCPCJ. Meanwhile, in the 15-year program of public utilities, eight long-term projects (harbor, airport, coastline, housing, city parks, sewer, garbage disposal, special measures for traffic

Table 6.1 Domestic capital investment funds (Japanese yen)

•	· · ·	
	1985	Scope in the scheduled time (1986–2000)
Gross national product	293 billion	6,100 billion (4%) ²
Domestic capital investment	45.5 billion (15.5%)	1,000 billion (16.4%)
Formation of public fixed investment	20.8 billion (7.1%)	
Nongovernmental investment	14.1 billion (4.8%)	
Investment in public utilities, etc.	10.5 billion (3.6%)	

a. Estimated increase.

Figure 6.1 Calculation of the amount of domestic capital investment, 1971-87 (billion yen in 1980 prices)



- ▲ Domestic capital investment
- △ Formation of fixed capital
- Nongovernmental housing
- Investment associated with domestic capital construction in private enterprise equipment

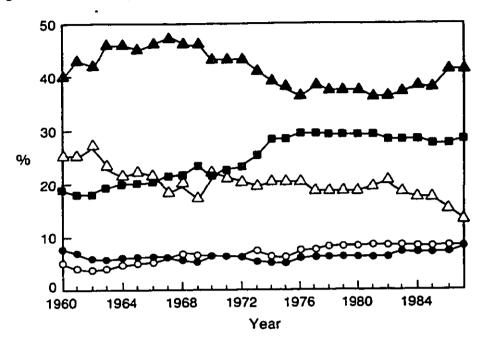


Figure 6.2 Percentage of public investment in various sectors, 1960-87

- ▲ Transportation and communication
- Environment (water-supply and sewer lines, garbage disposal, parks, public health and education facilities, public buildings)
- △ Agriculture, forestry, fishing
- Mountain and watercourse infrastructure, coastal-line safety
- O Other investments, such as postal service and water pipe lines for industrial use

safety) are to be discussed and passed in the cabinet meeting in autumn 1991 as specific projects to be carried out in five years (1991-1995).

The amount of capital construction investment in 1987 was 50 billion yen. The efficiency per unit area of big cities is 4.6 times more than that of small towns, but the efficiency per unit resident of big cities is 1.3 times less than that of small towns (Table 6.2).

PORTS AND HARBORS IN JAPAN

Of the 1,091 ports and harbors in Japan, there are 143 ports and harbors (13 percent) along the coast of the Sea of Japan. But they can only handle up to 100 million tons of cargo a year, accounting for 3 percent of the 3,200 million tons of cargo, the total amount of the whole country. Their coastline, in all, is 7 percent of the total. There are 104 containerized deep-water ports equipped with elevated cranes in Japan, but only four of them are located along the coast

Table 6.2 Efficiency of capital construction investment

Amount of investment per	Whole country: 10,600 million yen
unit area (per km²)	Big cities: 460 million yen (Tokyo, Osaka, Nagoya)
	Small towns: 100 million yen (other counties)
	Around Sea of Japan: 100 million yen (Akita-ken-Shimane-ken)
Amount of investment	Whole country: 0.50 million yen
per person	Big cities: 0.42 million yen (Tokyo, Osaka, Nagoya)
	Small towns: 0.55 million yen
	Around Sea of Japan: 0.60 million yen

Table 6.3 Ports and harbors along the Sea of Japan vs. those of the whole country

	Whole country	Along Sea of Japan
No. of ports and harbors	1,099	143 (13.0%)
Volume of goods transported Home trade Foreign trade	3,166 million tons 2,215 million tons 950 million tons	96 million tons (3.0%) 67 million tons (3.0%) 29 million tons (3.0%)
Length of coastline	801 km	
No. of berths	7,175	484 (6.7%)
No. of deep-water ports (over 12 m deep)	439	13
No. of containerized ports	100	4 (3.0%)
Length of antistorm dikes	913 km	108 km (11.8%)

of the Sea of Japan. The Sea of Japan is calm in summer but stormy because of the northwest wind in winter, so it is necessary to build antistorm dikes. Although the length of the dikes amounts to only 11.8 percent of the whole, the investment in them is inefficient (Table 6.3).

The total volume of trade between Japan and the countries along the Sea of Japan was about 7.7 billion Japanese yen, making up 11.5 percent. The total volume of goods transported throughout the country in 1989 was 89 million tons. The volume transported through the Sea of Japan has just begun. However, new containerized shipping lines have started from the ports of Niigata, Toyama, Karazawa, Tsuruga, and others to South Korea and the coun-

tries of Southeast Asia. And the number of runs of freighters from and to Niigata increased rapidly in 1980, which was 94 percent more than that of the previous year.

We turn now to the role that the ports and harbors along the Sea of Japan play. If the economic policy of Japan changes—for example, from the export of manufactured goods to the United States as its leading economy to domestic needs—the countries along the Sea of Japan will export resources and manufactured goods to Japan, thus strengthening its new economic structure. FNCPCJ put the emphasis on such big cities as Tokyo, Osaka, and Nagoya, which are 200 to 300 kilometers from the Sea of Japan; therefore, express traffic systems like expressways, new main lines of communication, and airways are gradually being rebuilt or improved. As a result, the role that the circle of the Sea of Japan plays has been consolidated as a great economic assembling place and a transfer center of foreign trade.

In January 1991, the construction of 19 big-sized ports over 12 meters deep was planned and is now in progress (Table 6.4). In 1990, some 89 passenger ships entered ports of six counties along the Sea of Japan (Akita-Shimane). As tourists keep coming by ship, 11 ports or harbors have planned to construct berths for passenger ships (Noshiro, Funakawai, Akita, Sakata, Niigata, Naoetsu, Fushikitoyama, Nanao, Karazawa, Tsuruga, and Sakai). Because Changbai Mountain, Lake Baikal, and other beautiful sightseeing spots are just by the side of the Sea of Japan, tourism should be developed.

THE ASIA-EURASIA AXIS

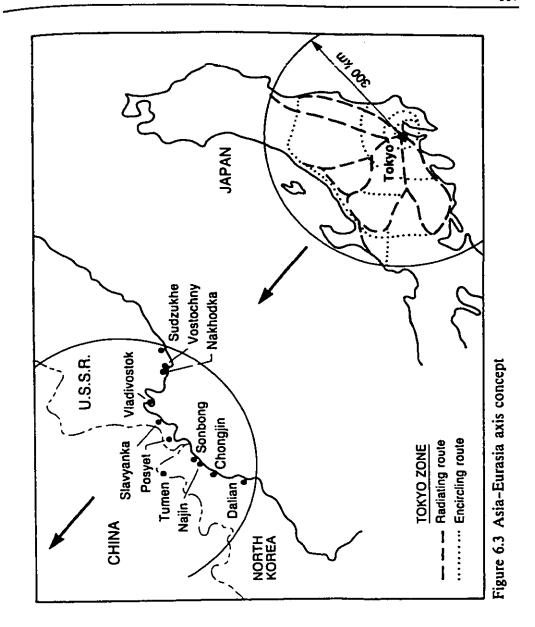
In FNCPCJ, the construction of seven radiating and four encircling new main lines of communication and expressways was decided in order to prevent Tokyo from becoming too large and too densely-populated. In this way, the capital's functions of production, research and development, higher education, circulation of commodities, supply of services, and so on can be fully developed. Around this area, there are such backbone cities as Sendai, Niigata, Kanazawa, and Nagoya, cities that have their own unique history and culture, as well as various concentrated urban functions; they can intensify their functions as centers and actively accept the urban functions radiated from Tokyo. To realize this, New Tokyo airport's function as international airline center should be extended in order to give great impetus to systematizing the network of international aviation, and at the same time the facilities of international airports should be augmented.

The Toetsu new main railway and Kantsu expressway have been laid down in Niigata, making it most suitable to be the base for business. Moreover, Niigata is situated in the Axis of Tokyo (Kantsu Expressway, Toetsu new main railway)—Niigata (business center, airport, ports and harbors)—the opposite shore of Sea of Japan (the Golden Delta)—Eurasia (Figure 6.3). Corresponding to the first domestic axis (Tokyo-Fukuoka) and the second domestic axis (Tokyo-Sapporo), Niigata should be regarded as the third.

Table 6.4 Facilities of Japan's principal ports and harbors

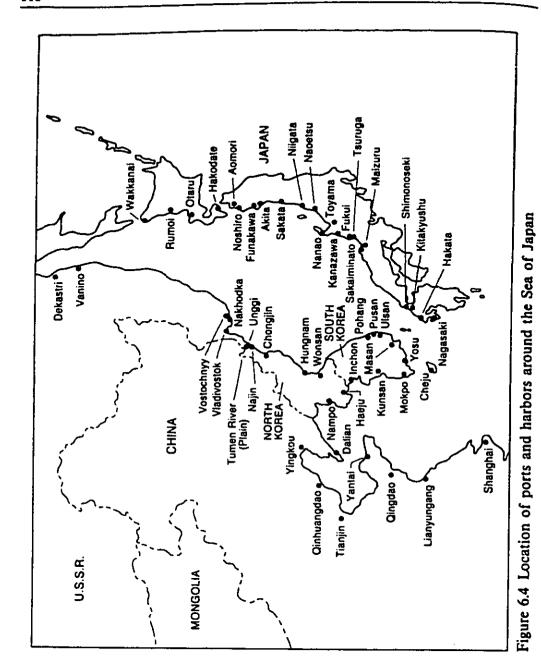
'	ď	Quay wall	Ocean	Oceangoing ships	Cargo tonnage	onnage	Largest vessels	ressels	Smallest
Port	No. of berths	Total berth length (m)	No. of vessels	Total tonnage (1,000 GT)	Foreign trade (1,000 T)	Foreign trade Total tonnage (1,000 T) (1,000 T)	ಕ	Draft (m)	vessels (GT)
Wakkanai	13	4,327	20	57	21	2,069	19.000	9.2	1.000-3.000
Китоі	=	2,006	57	165	140	1,849	9,649	7.0	100-500
Otaru	41	7,112	295	1,245	111	10,231	28,228	11.2	100-500
Hakodate	48	6,147	255	1,544	646	23,560	139,737	21.0	100-500
Aomori	9	5,203	77	928	297	20,625	28,906	12.6	500-1,000
Noshiro	m	445	31	124	58	185	7,007	7.13	1,000-3,000
Funakawa	4	557	9	15	O	709	4,123		500-1,000
Akita	38	3,848	276	2,169	1,883	4,733	41,139	11.5	100-500
Sakata	33	4,122	187	1,385	1,374	2,826	37,811	8.11	1,000-3,000
Niigata	55	7,937	532	9,042	8,802	20,960	104,123	15.99	100-200
Naoetsu	17	2,558	175	1,597	1,066	2,785	37,455	9.83	100-500
Fusiki-Toyama	na 52	6,915	743	5,737	5,418	10,756	145,575	19.51	100-500
Nanao	6	1,111	95	286	374	865	48,920	8.9	100-500
Kanazawa	10	2,235	86	460	238	2,680	19,364	7.7	500-1,000
Fukui	13	1,827	=	764	968	4,711	136,117	19.83	3,000-6,000
Tsuruga	20	3,109	197	1,259	894	6,721	26,087	7.79	100-500
Maizuru	32	4,561	320	1,632	942	5,300	35,978	12.0	100-500
Sakai	43	3,659	257	616	575	2,664	34,060		100-500
Kitakyusyu	296	32,154	3,635	39,343	29,931	90,075	143,304	12.0	100-500
Hakata	22	8,081	1,215	13,366	4,687	20,670	43,806	10.0	100

Source: Ports of Japan, Ministry of Transport, Harbor Bureau.



PORTS AND HARBORS OF THE GOLDEN DELTA

In the Golden Delta, situated in the axis as mentioned above, there are the ports of Chongjin, Najin, Nakhodka, Vostochny, and others, which are to be enlarged (Figure 6.4). All of these ports have a favorable situation, for they are connected with the railways behind them. If the networks of railways and expressways are systemized, the three countries round them will be closely linked. As it will take a long time to turn these ports into international ports, it is of great importance to analyze each of the ports and harbors in the Gold-



en Delta. Table 6.5 and Table 6.6 outline the ports and harbors in the countries involved.

1. Chongjin Port: There are two harbors, the East and the West, handling up to 8-10 million tons of cargo a year and berthing 10,000-ton oceangoing ships. They are planned to be extended.

2. Najin Port: Najin has a handling capacity of 3 million tons of cargo a year and can berth 10,000-ton vessels.

3. Nakhodka Port: The volume of freight handled in this port is 800-900 tons a year, 20,000-ton freighters can lie at anchor there, and an extension is planned.

4. Vostochny Port: This port can handle up to 12 million tons of cargo a year. It can berth 150,000-ton vessels at its coal harbor and is to be extended.

5. Tumen River: If we compare the nautical chart of 1987 with that of 1930 (the Chang Gufeng Event was in 1938), we will find that there is nearly no change in the river's course and mouth. Such untapped rivers are rarely found to be so stable. Of foreign vessels sailing in Japan, the smallest are 100-500 gwt (mostly 300 gwt). Because there exists a problem of a Soviet railway in Tumen Port, the port should maintain its business by berthing vessels of 1,000-2,000 tons, develop Jingxin Village (40 km away from the river mouth), and develop gradually into a large port.

COOPERATION AROUND THE SEA OF JAPAN

To the Japanese islands, cooperation will bring new economic prosperity to the circle of the Sea of Japan if the centralized organizational structures can be perfected and the areas along the sea can be developed. To countries on the other side of the sea, as well, it is a great opportunity for economic development, for they can export natural resources and manufactured goods to Japan (whose main economy has been turning to domestic needs) and can get funds and technology from Japan. Because development of the circle of the Sea of Japan can meet the needs of both sides, it is essential to cooperate with one another.

As the circle of the Sea of Japan has just started its primary development, the fundamental facilities should be constructed and perfected. These facilities not only include the construction of roads, ports, airports, and so forth but also international information-exchange structures.

It is very important to improve the ports and harbors as the basis of exchange in order to develop the economy of the countries along the Sea of Japan. And to bring the ports and harbors into full play, the cargo-handling facilities should be high in efficiency; moreover, it is essential for each country to construct the ports and harbors at the same level. In planning the development, all the countries should exchange information in order to work out mutually beneficial plans. Only through mutual aid and cooperation can the decision to develop the circle of the Sea of Japan be made. The conditions of the ports and harbors in those countries on the opposite side of the Sea of Japan are listed in Table 6.5 and Table 6.6, but they are by no means complete owing to lack of information. I hope, therefore, that we will often exchange such information and coordinate with one another.

Table 6.5 Facilities of the principal ports and harbors

		Total	Ore and bulk	bulk	Tanker berth	berth	Oceangoing thins	Careo tonnase	70000	
		berth	berth (max)	max)	(max)	c	190	(10,000 tons)	tons)	
Port	Berth	length (m)	Tonnage (dwt)	Depth	Tonnage	Depth	No. of tonnage	Foreign	Total	
			(12)	(11)	(JMD)	(E)	vessels (10,000 dwr)	trade	tonnage	Remarks
ROK										
Inchon	7	6,846	20,00	13.0	20,000		2,626	2,826		Range of tide about 8,14 m; use louke
Kunsan		1,453	20,000	0.1			(1987)	(1981)		
Mokpo		782	40,000	12.5						Range of lide 3.96–7.24 m
Cheju	2 piers	827	7,852	(draft) 8.0						perths
Busan		8,858	(grt) 50,000	12.5	9	7	70 403		;	
Î	į		•		(dolphin)		(1990)	10,921 (1990)	5,6% 1,6% 1,0%	New harbor area under construction
Fonang	7	4,134	150,000	14.5 (drafi)			1,532 (1987)	2,661	•	Pohang Steel Company (POSCO)
Ulsan		1,608	45,000	0.11	buoy mooring 100,000 21.3	oring 21.33	3,072	3,132		Korea Oil Company dolphin berth
DPRK							(1981)	(1987)		
Nampo	σ	2,000	(coal)	10.0						•
Hacju	7	800	10,000 (cement)	7.0						January-mid-February ice conditions January-March freeze
Wonsan Heungnam		274		7.9		E1 COUU	connected to national railway system			Anchorage 12.8 m
				:						Anchorage 9.1 m; breakwater con-
Chongjin Najin	ss 51	1,800	10,000	9.1				&	800-1,000	East and West Port extension plan
CHINA									}	tatement pign
Dandong			1,000	10,000-1 (under co	10,000-ton berth (under construction)					Yalu River; navigation period April-

For coal extension plan	Container facilities at Dayao Bay under construction			New project (50,000 t x 3;	20,000 (x 2); container facility 500 m	(25,000 t)		O Container facilities; largest vessel 64,912 dwr	_	103,781 dW(December-May ice condition				December-June ice condition	
	4,610 (1987)	(1988)	2,109 (1988)			8	(1987)	800-900	1,200	•	260'1						
	_	1,858 (1988)		617.1	_				connected to	system		Γ		Sakhalin			_
	2,206 (1988)	849 (1988)	1,867 (1988)	076	(1988)			L	nati	<u></u> .							
	17.5	_			_						(extension plan)						;
27,000-ton berth	(under construction) 9.0 125,000 (crude oil)	50,000 (crude oil)			(crude oil)				\$0.000		(calensi						
27,000	(under c 9.0			9.6	12.0		0.01	11.6	15.0	2	11.5	7.0	7.0	2.6	2.0		4.6
3,000	40,000 (grain)	50,000 (coal jetty)	15,000	10,000	30,000	35,000 (coal)	40,000 (coal)	25,000	000 031	(coal)		12,000	7,000	horage 11-14 m (by lighter)	anchorage 11-13 m (by lighter)	4,673	anchorage 8-10 m (by lighter)
	7,100	1,360	2,000		3,000						3,000			anchorage (by lig	anchor (b)		ancho (b)
~	\$	23	85	7	\$	5	86	17						4			7
Yingkou	Dalian	Qinhuangdao	Tianjin	Yantai	Qingdao	Lianyungang	Shanghai	USSR		Vostochnyy	Vanino	Dekasiki	Lazarez	Alexandrovsk	Shaketersk	Kholmsk	Polonaysk

Source: Lloyd's Ports of the World (1989).

Table 6.6 Container facilities of principal ports and harbors

'	ပိ	Container berth	rth		Termina	Terminal facilities	Contain	Container freight station	Container cargo	er cargo
		Total			Total		Total	Covered	tonnage	age
Port	Š.	length (m)	Depth (m)	Gantry crane	area (ha)	Storage (TEU)	area (ha)	area (m²)	TEU	Tonnage (ton)
ROK										
Busan	4	1,262	12.5	$30.5 \text{ t} \times 6, 40.6 \text{ t} \times 3$	63.0	196,000		26,000	1,223,362	1,223,362 22,112,042
Inchon		635	14.0	35.0 t×1, 40.0 t×1	19.4	4,000	1.0	3,801		
		535	14.0	$30.5 \text{ t} \times 1, 40.6 \text{ t} \times 1$	17.6	2,600	0.5	1,980		
China										
Dalian		455	10.0	30.5 t×2	12.5	7,548	2.5	9,504	74.945	783,072
Qingdao	-			$40.5 t \times 1$	13.0	6,840	0.5	4,560	86,290	819.280
Shanehai	7	484	10.5	30.5 t×2	23.7	10,000	11.0	7.560		
0	7	482	10.5	$30.5 \text{ t} \times 2$	17.6	6,390	4.2	4,800	310,000	
Tianjin	4	1,300	12.0	40.5 t×8	57.5	22,100	0.09	28,000	214.000	2.373.600
USSR										
Nakhodka	-	195	9.75	30.5 t×2	2.9					
Vostochnyy	4		11.5	35.0 t×4	16.0		1.0	4,000		
Japan										
Hakata	_	240	12.0	40.0 t×2	5.0	813		2,000	61,594	1,873,432
Kitakynsyn	7	1,175	10.0	48.0 1×4	24.8	4,134		000.9		
	-	300	0.01	37.5 t×1	6.1	1,000		3,390	218,056	3,307,571
Niigata	-	185	10.0	40.0 t×1	2.0	1,900	0.3		4,224	48,418

Source: Containerization International Yearbook (1991), Japan Container Association.